



Scylla and Charybdis. Explaining Europe's exit from gold, January 1928–December 1936 [☆]

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Abstract

The paper examines the timing of exit from the interwar gold-exchange standard for a panel of European countries, based on monthly data over the period January 1928–December 1936. I show that exit from gold can be understood in terms of a trade-off between a limited set of factors commonly suggested in the theoretical literature on currency crises. A simple and parsimonious econometric framework that nests various hypotheses allows me to predict the month of exit in the 1930s, except for France. I consider the separate cases of France and Poland to show my results shed light on country-specific debates.

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1. Introduction

“Why were some more inclined than others to release their gold fetters?” (Eichengreen, 1992, p. 23). This paper takes up Eichengreen's question with respect to the European continent. Every European country, which was involved in some form of a currency crisis in the wake of the Great Depression, developed its own historiography and traditions, focussing most often on the crucial time-frame immediately before the exit took place. However, there exists surprisingly little comparative work on the currency crises of the interwar years. In particular, there are few studies that link up with the recent theoretical literature on currency crises

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and none that makes an effort to test those theories systematically against the data. In this paper I propose discrete time survival models based on monthly observations as a simple framework to bridge the gap between country-specific narratives, existing comparative studies, and recent theoretical approaches to currency crises.

In his fundamental work of the interwar gold-exchange standard, Eichengreen (1992) argued that it was the failure to coordinate monetary policies that prevented countries to adjust to a first wave of deflationary shocks in the late 1920s. Here, the currency crises of the early 1930s are essentially rooted in the existence of a monetary policy tri-lemma, where the fixed exchange rates under the gold standard came under simultaneous pressure from capital flight and domestic calls for expansionary monetary policies. Tightening monetary conditions in the US spilled over into capital importing countries in their attempt to prevent capital outflows without imposing capital controls. The implied deflation placed these countries between Scylla and Charybdis, as real wages and real interest rates increased to unseen levels: in an attempt to rescue the currency and access to foreign capital, they wrecked their economies. According to Simmons (1994) World War One undermined the political tolerance for domestic adjustment: a defence of the gold standard against pressure from international capital markets via tightening monetary policy was less feasible after 1918. She uses binary choice models to show that variations in the pattern of exit from the interwar gold-exchange standard can be explained partly by variations in domestic political and institutional conditions. James (2001) extends the basic narrative to include the collapse of world trade and restrictions on international labour mobility. James also puts notably more emphasis on banking crises and points out that, at least in some cases, country-specific structural weaknesses in the financial sector conditioned and deepened the currency crisis. Besides many country studies, there have been recently two further attempts for a comparative cross-country analysis of the collapse of the interwar gold-exchange standard, namely, Wolf and Yousef (2005) and Wandschneider (2005). They both attempt to generalise the experience of a large set of countries in a comparative framework and use duration analysis to test for the empirical relevance of several hypotheses. While this is a promising approach, the theoretical background of the tested hypotheses remains somewhat unclear. Moreover, both studies limit attention to annual data only and focus on a quite narrow class of duration models.

For this paper I collected a new panel of *monthly* observations for several European economies over the 1928–1936 period. The data allow tracing of the various economic pressures that led to an exit from the gold-exchange standard for a panel of countries over the crucial months from May 1931, when the Austrian Creditanstalt collapsed, over the German “twin crisis” of June 1931, to Britain’s decision to leave gold in September 1931. Hence, monthly data allow exploring the time structure of exit decisions in much more detail, which will help to connect to the various country-specific literatures. The geographical focus is on Central Europe, namely, Germany, Austria, Hungary, Poland, Czechoslovakia, with their large direct neighbours France, Sweden and Italy. This selection of countries is in part due to the availability of comparable monthly time series data. On the other hand it covers most of the variation in exit decisions across the European continent: Germany left the gold-exchange standard in July 1931, soon followed by the Habsburg successors Hungary, Austria, Czechoslovakia and also Sweden in September 1931; instead, Italy left gold only in 1934, while France in the west and Poland in the east adhered to the gold-exchange standard until the end in 1936.

Is it possible to explain this curious pattern systematically, in a coherent theoretical framework? The modern literature on currency crises might provide useful insights for the interwar period. It has become standard to distinguish between first-, second- and third-generation models of currency crises, which are not mutually exclusive. Briefly, in first-generation models in the spirit of Krugman (1979) countries face currency crises when a currency peg becomes unsustainable due to some developments in fundamental macroeconomic variables, which cause large capital outflows. This is clearly related to Eichengreen (1992), who argued that for European capital importers a key factor was tightening monetary policy in the main capital exporting country that changed macroeconomic fundamentals in capital importing countries. However, many other “conditioning” factors have been proposed in more country-specific arguments, which can be framed in “first-generation models”, such as the return to gold at unsustainable parities (Keynes, 1925; Redmond, 1982; Sicsic, 1992), changes in the seniority of reparation debt from the Dawes Plan of 1924 onwards (Ritschl, 2002), or growing current account deficits due to exogenous changes in the structure of world trade (Svensnilson, 1954).

Second generation models in the tradition of Obstfeld (1986), stress the impact of market expectations rather than the role of macroeconomic fundamentals—while obviously the two are tightly interrelated. According to these models, a currency crisis occurs due to either self-fulfilling expectations, herd behaviour

based on incomplete information, or contagion. Related to this, Calvo and Reinhardt (2001, 2002) have argued that developing countries are reluctant to tolerate much variation in exchange rates due to a “fear of floating” that mainly stems from a lack of credibility and the fear to lose access to capital markets. This corresponds to the argument for Interwar Europe that policymakers were eager to join the gold standard to import credibility (Bordo et al., 1999). Moreover, both policymakers and their electorates may have differed in their adhesion to monetary orthodoxy (their “mentality”) because of their own recent experience. In countries which suffered a hyperinflation or a significant depreciation of their currencies relative to the pre-war parities, one can expect a wide reluctance to adopt expansionary monetary policies (Eichengreen and Temin, 1997, see also Mouré, 2002, for France or Knakiewicz, 1967, for Poland). Moreover, this should be related to issues like central bank independence, for example because the perceived risk of expansionary monetary policies to produce hyperinflation may be smaller the less directly a government can affect monetary policy (Simmons, 1994).

Finally, third-generation models have evolved along two lines, namely, random withdrawal models (Chang and Velasco, 1998) and moral hazard models (McKinnon and Huw, 1996; Krugman, 1998). These models highlight that structural problems in the banking and financial sector can affect the probability that currency crises occur in the first place but also the character and length of the currency crisis. Hence, the models allow for the possibility of a simultaneous currency and banking crisis—a “twin crisis”, which is obviously related to the discussion about a German “twin crisis” in 1931 (James, 1984; Schnabel, 2004; Temin, 2008). But there is a much more general point to make (Bernanke, 1995; Calvo et al., 2006): in the presence of rigidities, especially nominal wage-stickiness and non-contingent financial contracts, price deflation would cause significant increases in real wages and in real debt—Irwin Fisher (1933) discussed the latter in the context for the Great Depression as “Debt Deflation”. While a rise in real wages would tend to increase unemployment and hence foster political pressure on monetary policy, debt deflation can trigger a wave of bankruptcies in highly indebted sectors. Clearly, together these factors can bring about a “twin crisis”.

A straightforward way to test the relevance of these various models is to estimate the probability of exit from the interwar gold-exchange system as a function of cross-sectional and time series variation in a set of explanatory variables. Instead of using more specific “duration models”, my empirical strategy is based on an econometric framework that nests various discrete time survival models, which allows to test for different forms of duration dependence and distributions, rather than to assume them.

The structure of the paper is as follows. Section 2 discusses in more detail how first- to third-generation models of currency crises correspond to the various hypotheses from the literature on interwar Europe. Section 3 motivates my empirical strategy to test the empirical relevance of those hypotheses based on discrete time survival models. It includes a brief description of the data and the definition of variables. Section 4 presents the main empirical results from my analysis. Based on this background, Section 5 illustrates briefly for the cases of France and Poland how these results can be put back into the context of some country-specific debates. Section 6 concludes.

2. Hypotheses on the exit pattern and models of currency crises

Possible explanations for the observed variation in European exit decisions abound. They tend to be rather complex and more often than not have been proposed to explain the experience of specific countries rather than the overall pattern. In this section, I briefly survey the key features of the various “generations” of models of currency crises that dominate the literature. I show how these relate to various hypotheses put forward in the historical literature and thereby, how they can structure our comparative analysis.

First-generation models in the spirit of Krugman (1979) generate a currency crisis when an existing currency peg becomes unsustainable due to large capital outflows, which in turn are triggered by some developments in “fundamental” macroeconomic variables. The fundamentals proposed in the recent literature include excessively expansionary monetary policy, large and growing balance of payment deficits, excessive investments in high-risk and low-profit projects, but also deficiencies in regulation. These factors can widen the gap between the proclaimed goals of monetary policy (for example defending a fixed exchange rate) on the one hand side, and the means to keep these promises on the other, and thereby undermine the credibility of monetary authorities. Sometimes, this kind of crisis is referred to as a “fundamental crisis”.

Second generation models, for example Obstfeld (1986), build on Krugman (1979) but stress that even if the development of fundamental variables is not particularly unfavourable, a currency crisis can occur due to—for example—self-fulfilling expectations, herding behaviour or contagion. Essentially, the government weighs the benefits from adherence to a currency peg (such as the possibility to import credibility to fight inflation) to those against the peg (such as the possibility to pursue a monetary policy according to domestic policy objectives) and these weights will change with the arrival of new information. In Obstfeld (1986), a crisis can occur when the loss arising from maintaining the current regime is considered to be at least as large as the combined loss from discretionary policy *and* the associated loss in credibility. Related to this, Calvo and Reinhart (2001, 2002) have argued that developing countries are reluctant to tolerate much variation in exchange rates due to a “fear of floating” that mainly stems from a lack of credibility and the fear to loose access to capital markets. In models with coherent self-fulfilling expectations, there are multiple steady states in exchange rates and monetary policy. The arrival of “bad news” from official statistics or changes in the political conditions can move the economy from one steady state to another. Herding models in turn are based on the idea that gathering information is costly. When the majority of participants behaves adaptively and follows big participants in their behaviour, small random shocks to the latter can have large effects. Similarly, regional linkages through trade or financial relations can cause crisis contagion, as a crisis in one region will adversely affect the macroeconomic fundamentals—or at least the perception thereof—in the second region (which is not necessarily the geographical neighbour).

Third-generation models have evolved along two lines, namely, random withdrawal models (Chang and Velasco, 1998) and moral hazard models (McKinnon and Huw, 1996; Krugman, 1998), and we will focus on the latter. These models highlight that structural problems in the banking and financial sector can affect the probability that currency crises occur in the first place but also the character and length of the currency crisis. Hence, the models allow for the possibility of a simultaneous currency and banking crisis—a “twin crisis”. For example, in Krugman (1998), the government guarantees investments in companies for banks that are mainly branch offices of foreign banks or whose business strategy relies mainly on borrowing money in international capital markets to extend loans to domestic companies. The incentive for the government to issue guarantees comes from an attempt to attract foreign investment. However, when the government fails to regulate and control financial agents, serious problems of moral hazard can make the country prone to a banking crisis that will turn into a currency crisis as foreign funds are withdrawn. While such a model can be useful to understand the simultaneity of banking and currency crisis in the interwar context, there is a much more general point to make, related to the recent debate on “Phoenix miracles” (Calvo et al., 2006): in the presence of rigidities, especially nominal wage-stickiness and non-contingent financial contracts, price deflation would cause significant increases in real wages and in real debt—Irwin Fisher (1933) discussed the latter in the context for the Great Depression as “Debt Deflation” (see Bernanke, 1995). While a rise in real wages would tend to increase unemployment and hence foster political pressure on monetary policy, debt deflation can trigger a wave of bankruptcies in highly indebted sectors and adversely affect private banks as their main creditors. Together this might produce a “twin crisis” with both banks and currency under pressure.

These models are not mutually exclusive but rather stress different aspects of currency crisis, notably all in the framework of the macroeconomic policy tri-lemma. Several hypotheses that have featured prominently in the empirical literature on the currency crises of the early 1930s correspond broadly to these models, so that they can guide a comparative analysis. Let us start with aspects mentioned in third generation models of currency crisis, where banking and currency crises occur jointly. Many authors have argued that countries experiencing bad macroeconomic shocks (either from within or from outside) tended to deteriorate their economic situation when pursuing monetary orthodoxy according to the rules of the gold-exchange standard. Such a monetary policy reaction resulted in sharp price deflation, which in turn pushed up real wages, real interest rates and hence real debt, and caused growing unemployment, a slump in industrial production, and a wave in bankruptcies (Newell and Symons, 1988; Bernanke and James, 1991). An early exit might have allowed following expansionary monetary policies and thereby may have helped the economy to recover, possibly even without any recovery in domestic credit similar to a “Phoenix miracle” (Eichengreen and Sachs, 1985; Calvo et al., 2006). The punch line here is that a large deflationary shock alone has the potential to trigger a “twin crisis” under a fixed exchange rate regime due to the twin pressure on domestic monetary policy to counter

unemployment *and* pressure on private banks from increasingly indebted sectors suffering from debt deflation (Fisher, 1933). Moreover, third-generation models such as a Krugman (1998) are obviously related to the ongoing discussion about a German “twin crisis” in 1931 (James, 1984; Schnabel, 2004; Temin, 2008). The argument here is (see James, 1984; Schnabel, 2004) that in the German case a banking crisis preceded and possibly caused the currency crisis of July 1931, rooted in some structural weaknesses in Germany’s financial sector similar to the moral hazard problems in Krugman (1998). This has been questioned by Temin (2008) who argued that it was rather banks reacting to a looming currency crisis than banks causing a currency crisis.

Hence, Temin (2008) argues that the German crisis should be framed as a first-generation model of currency crisis. More generally, he refers to Grossman (1994) as evidence that adherence to the gold standard as such made banks vulnerable during the early 1930s. The evidence in Grossman (1994) is actually not conclusive on this question. It rather indicates that countries helped to stabilise their banking sector by leaving gold early - which is difficult to be squared with Temin (2008). Nevertheless, it has been argued that for European capital importers in general a key factor was tightening monetary policy in the main capital exporter country, the US (Eichengreen, 1992). This changed macroeconomic fundamentals in those countries, namely, their access to capital and put their exchange rates under pressure. In addition, several factors have been proposed in more country-specific arguments, which can be framed in first-generation models as producing unsustainable developments in macroeconomic variables. One such factor is the return to gold at unsustainable parities (Keynes, 1925; Redmond, 1982; Sicsic, 1992). While Britain returned to gold at the pre-war parity, the French Franc had lost 80% of its pre-war value when the gold standard was officially re-established in 1928. It has been argued that this left the pound Sterling overvalued and the Franc Poincaré undervalued and caused large flows of gold and capital from Britain to France. This capital drain and the competitive disadvantage from high export prices made the British economy more vulnerable to bad macroeconomic shocks than the French economy, and hence can be understood as a “conditioning” factor for the occurrence of currency crises. Another “conditioning” factor has been proposed by Ritschl (2002) more specifically for Germany, namely, changes in the seniority of reparation debt from the Dawes Plan of 1924 to the Young Plan of 1929. While under the Dawes Plan reparation debt was *de facto* junior to commercial debt due to the so-called “transfer protection”, this changed in early 1929 with first information about new rules under the Young Plan. The argument is that now senior reparation debt blocked Germany’s access to foreign capital markets, a credit constraint that started to bind exactly at the onset of the Great Depression. Not at least, it has been stated that Europe’s competitive position in world markets weakened during and after World War One, and especially European exporters of agricultural produce faced increasing difficulties from the mid-1920s onwards (Lewis, 1949). While challenged by Federico (2005), the idea that changes in the world trading system left the European economies more vulnerable—or that it “conditioned” the probability of some wider crisis on the continent—still features prominently in the literature (for a recent survey on the role of trade for Europe’s interwar economy see Findlay and O’Rourke, 2007).

Several arguments correspond to second generation models, especially to the ideas of credibility, self-fulfilling expectations and contagion. The promise of recovery from releasing the golden fetters had to be weighted against a possible loss in credibility as argued in Bordo et al. (1999). As stated for developing countries in recent times by Calvo and Reinhart (2001, 2002), there is evidence for a “fear of floating” among many countries in Interwar Europe. According to Bordo et al. (1999) the interwar gold standard continued to serve as a “good housekeeping” seal of approval especially for peripheral countries—or, for this matter, new states such as Poland or Czechoslovakia, without a track record of monetary policy. These results have been questioned by Taylor and Obstfeld (2003) and they may well have been time-dependent: the more core-countries left the gold standard during the Great Depression, the weaker the credibility signal of adherence may have become (Wolf and Yousef, 2005). Actually, as argued in Drazen and Masson (1994), policymakers may have hurt rather than enhanced their credibility in the markets through policies that appear “tough” but not sustainable in the long-run. Also, policymakers and their electorates may have differed in their adhesion to monetary orthodoxy (their “mentality”) because of their own recent experience (Eichengreen and Temin 1997). In countries which suffered a hyperinflation or a significant depreciation of their currencies relative to the pre-war parities, one can expect a wide reluctance to adopt expansionary monetary policies. For example, this is the most widespread explanation to understand Poland’s belated exit (esp. Knakiewicz, 1967), but features also in explanations for French adherence to gold (Mouré, 2002). Simmons (1994) argued that these factors need

to be related to the prevailing institutions, such as central bank independence. For example, the perceived risk of expansionary monetary policies to produce hyperinflation may be smaller the less directly a government can affect monetary policy (Kydland and Prescott, 1977). More importantly, Simmons (1994) and others stressed that the political system prevailing in a country may have affected a country's choice of monetary policy. The extension of the franchise (James, 2001) and political instability (Eichengreen and Simmons, 1995) might have weakened the ability of governments to commit to the rules of the gold standard. Authoritarian regimes in turn might have had tools at hand to defend the gold standard and successfully suppress any political quest for expansionary full employment policies. This ability to defend the gold standard may have also increased with the weight of agriculture in the economy, insofar as political parties demanding expansionary monetary policies tended to have their electorate in industrial centres.

A final set of arguments can be linked to the idea of contagion in second generation models: the degree of economic integration between country pairs differed widely during the interwar years. For example, the crisis of the Austrian Credit-Anstalt in May 1931 is typically seen as the immediate trigger for the Hungarian crisis that led to the exit from gold (see Ellis, 1939, p. 88) and many argued that there were elements of contagion from Austria into the German banking system (Born, 1967; Schnabel, 2004). In contrast, spill-over effects into Italy were apparently limited, which is partly explained by government intervention (Feinstein et al., 1997) and partly by a more limited degree of financial integration. Similarly, exchange rate stabilization may have dominated other monetary policy goals in the presence of tight trade relations. For example countries which traded intensively with the UK might have had stronger incentives to follow Britain off gold in 1931 than others, while integration with France may have had the opposite effect (Ritschl and Wolf, 2003). Straumann and Woi-tek (2006) argue that the monetary policy pursued by the Swedish Riksbank—which has been praised as a predecessor of modern inflation targeting (Svensson, 1995; Fregert and Jonung, 2004)—can be largely explained by the attempt to stabilize the exchange rate with Sterling. Hence, the exit decision of major trading partners could force a country to leave as well.

3. Empirical strategy: discrete time duration model with monthly data

A simple and straightforward way to test the empirical relevance of these various hypotheses is to estimate the probability at a specific time t of exiting the interwar gold exchange system as a function of cross-sectional and time series variation in a set of explanatory variables. I use monthly data for January 1928–December 1936 to track the time-path of potential explanatory variables as closely as possible.

While the use of monthly data is certainly preferable to annual data, we obviously still have to deal with a discrete time framework. The discrete hazard function $\lambda_i(t)$ that gives the instantaneous probability of exit of country i (given survival up to that point) is modelled as follows:

$$\lambda_i(t) = g(\beta(t), \gamma_i X(t)_{ij}), \quad (1)$$

where β denotes the baseline hazard, X_{ij} is a vector of monthly explanatory variables ($j = 1 \dots k$) specific to country i and γ_i a vector of variable-specific parameters. The function $g(\cdot)$ is a link function for which we will assume various specifications. This modelling of the hazard function results from the equivalence between a large class of discrete time survival models and sequential models (see Fahrmeir and Tutz, 2004, Chapter 9).

Here, the baseline hazard β captures the basic idea of duration dependence and could be specified as a constant or as a function of the time already spent on the gold standard in a linear or nonlinear form. For example, with positive duration dependence, the probability to exit would increase with the time already spent on gold. However, note that most of the hypotheses put forward to explain the pattern of exit from gold concern the “conditioning” various factors X —the factors that condition the baseline hazard, while the idea of duration dependence in the pattern of exit from gold lacks (so far) a straightforward theoretical underpinning. Nevertheless, we will see below how positive duration dependence might be interpreted as capturing some of the hypotheses mentioned in Section 2. The idea is rather to test explicitly for the impact of various forms of duration dependence on exit probabilities rather than simply to assume some form of duration dependence as done elsewhere. This recommendation also follows from Heckman and Singer (1984, pp. 77–83) who argue that single spell duration models in time-inhomogeneous environments (as in the current context) may face identification problems, among other things because it can be difficult to

separate duration dependence per se from the effects of time varying variables (Heckman and Singer, 1984, p. 82). One might expect identification problems especially for variables with a linear time trend over the sample period. In any case, the focus should be on the “conditioning” factors X , which relate much more closely to the theoretical literature.

I will evaluate two possible specifications of the link function that have received considerable attention in empirical survival analysis: first, a logistic specification, which is equivalent to a proportional odds model (Thompson, 1977) and second a “log–log” or extreme value specification, which is equivalent to a proportional hazards model in discrete time (Cox, 1972, see also Fahrmeir and Tutz, 2004). For example, the former has been used in the study by Klein and Marion (1997) on the duration of exchange-rate pegs, while the latter is widespread in studies on the determinants of unemployment spells (Narendranathan and Stewart, 1993), but has also been recently applied to the analysis of exchange rate regimes (Waelti, 2005) or the duration of trade relations (Besedes and Prusa, 2006). When we denote survival time by T and the time of exit by $T = t$, the discrete hazard for the proportional odds model is given by

$$\lambda(t|x) = \text{Prob}(T = t | T \geq t, x) = \frac{\exp(\beta_t + \gamma X)}{1 + \exp(\beta_t + \gamma X)}. \quad (2)$$

Similarly, the discrete time hazard for the proportional hazard model (as proposed by Cox, 1972) is given by

$$\lambda(t|x) = \text{Prob}(T = t | T \geq t, x) = 1 - \exp(-\exp(\beta_t + \gamma X)). \quad (3)$$

As shown in Thompson (1977), the two models become very similar when the grouping intervals (the difference between discrete points in time) become short. In both formulations, the elements of the γ vector approximate the partial elasticities of the likelihood to exit the gold standard with respect to the vector of variables X_t .

In the empirical analysis I will explore how the various factors suggested in the literature affect the probability to exit from the gold-exchange standard under different assumptions on the form of both, the baseline hazard and the link function. The estimated models are then evaluated based on the conventional indicators (McFadden R^2 , Akaike and Schwarz criteria) and also by their ability to correctly predict the very month of exit from gold.

The mentioned hypotheses are tested against the data for eight European countries over the period January 1928 through December 1936, namely, for the five largest countries in central Europe (Austria, Czechoslovakia, Germany, Hungary and Poland) and their neighbours France, Italy and Sweden. The list of countries included is mainly determined by the availability of a complete data panel for key variables (and should be extended in future research), but it comprises the whole range of monetary policy choices as observed during the interwar years. Austria, Czechoslovakia, Germany, Hungary and Sweden all left the gold standard between July and September 1931, but arguably these decisions were driven by different factors. Italy stayed on gold until mid 1934, Poland until April 1936 and France until September 1936. Only Switzerland stayed longer on gold (December 1936). Following Klein and Marion (1997) and others, the dependent variable equals zero in any month when the country adheres to the gold standard and equals one in the month that the spell ends. After the spell has ended, the country drops out of the sample. I will define “exit” as either the imposition of exchange controls or devaluation (whatever occurred earlier). The explanatory variables are always introduced with a 1-month time lag, and I will now describe, how they are defined.

To start with, the simple idea that the probability to exit should depend on how badly the economy was hit by deflationary shocks I collected monthly data on wholesale prices (*whole28*) indexed to 1928 = 100. Note that the use of index data eliminates the cross-sectional variation in levels of prices as of 1928, due to data limitations. Price deflation in turn may have raised unemployment directly via rising real wages, or indirectly via rising indebtedness of vulnerable sectors and declining industrial production. To test for these effects I collected monthly data on industrial production (*ind28*, indexed to 1928 = 100) and on rates of unemployment that refer to the number of registered unemployed over the total economically active population in order to ensure comparability between countries. I will use both, unadjusted rates of unemployment (*unrate*) and rates adjusted for seasonal fluctuations by the X12 seasonal adjustment method (*unrate_x12*). Note that an increase in unemployment and a decline in industrial output should be largely endogenous to changes in price deflation (Newell and Symons, 1988), so we would not expect them to matter simultaneously.

Next, I collected monthly data on bank deposits, again indexed to 1928 = 100, to capture the occurrence of a banking crisis (*banking*). Details on the data are given in the appendix. Such an index of bank deposits should reflect any banking crisis that was large enough to threaten the currency of a country. However, this is arguably a rough proxy—ignoring for example any “structural” weaknesses of a country’s banking sector. As argued in Temin (2008), and in a modified version also in Grossman (1994), adherence to the gold standard tended to increase the vulnerability of European banks. If so, the longer a given country stayed on gold, the higher *ceteris paribus* the probability that a banking crisis occurs. These ideas can be tested in a model with positive duration dependence: if our banking crisis index helps to predict a currency crisis after controlling for the time a country spent on gold, this would indicate that there were other, additional “structural” factors at work as suggested in third-generation models and as argued for example in Schnabel (2004). In addition to this, I will control for a country’s status as debtor or creditor during the period 1928–1936 according to their annual balance of payment statistics (*debtor*). In general, Czechoslovakia, France and Sweden can be classified as creditors, the other countries as debtors (Feinstein and Watson, 1995). I also tested for an alternative, where France is seen as a creditor until 1933, and as a debtor thereafter (see Feinstein et al., 1997).

The argument that various factors “conditioned” the development of macroeconomic fundamentals is captured by several variables. First, I control for the parity at which a country resumed the gold standard in the 1920s as a percentage of its pre-war parity (*devalhist*), varying from values close to 0 to 100. Note that this can also be interpreted as reflecting differences in perceived “credibility” or a “fear of floating”. For example, a significantly positive coefficient on this variable would indicate that countries, which returned to gold at parity much below the pre-war parity, were *ceteris paribus* less prone to exit gold. This could support the idea that they simply weathered the crisis more easily or that they were eager to stick to the gold standard in fear that an exit would undermine their credibility. However, we can try to distinguish these two arguments by interacting the effect of devaluation with the status of a debtor, because a “fear of floating”-type argument should apply only to net-capital importers. Next, I will control for the (gold value) of monthly net-exports to capture the idea that conditions in international trade affected a country’s ability to adhere to gold. The argument that Germany faced a regime change in terms of access to international capital markets after first announcements of the Young-Plan is captured by a dummy *Young29*, which is one for Germany from March 1929 onwards and zero else. While again, this is a somewhat simplistic approach, it should help to capture the fundamental change in Germany’s access to international capital by allowing for a change in Germany’s baseline hazard from March 1929 onwards. Finally, I also include the monthly (gold-) value of a country’s net-exports (*netex*).

The commitment to defend the gold standard in month $t + 1$ should be all the more credible, the higher a country’s reserves in gold and foreign exchange in month t , relative to the amount of circulating coins and notes. Hence, I include the “cover ratio” defined as the ratio of gold and reserves relative to M_0 as a regressor. Moreover, I add an indicator variable *ukus_offgold* to capture the effect of the two leading economies of the interwar period—the UK and the USA—leaving the gold standard on the sample countries (the variable equals 0 as long as both are still on gold, 1 after the UK left gold, and 2 when both are off gold). A significant coefficient with a positive sign could indicate that the exit of these core-countries out of the gold exchange system undermined the credibility of further adherence to it and hence increased the probability that other countries follow off gold. Further aspects of second generation models are captured by variables that reflect the degree of Central Bank independence and the character of the political regime. For the former, I use a measure of central bank independence (*indep*) from Simmons (1994) that varies from 4 (non-existent government input) to 1 (chief executives and board of bank appointed by the government) and changes over time. The hypothesis here is that a more independent Central Bank should be better able to exit gold as the loss in credibility associated with this step should be lower. The political regime is captured by *polity*, a variable that varies from +10 to –10, taken from POLITY IV (Marshall and Jaggers, 2005). The variable reflects a combined score on a *democracy* variable (0–10) and an *autocracy* variable (0–10) and is computed by subtracting *autocracy* from *democracy*. Both, *autocracy* from *democracy* are based on weighted indicators of the competitiveness of political participation, the openness and competitiveness of executive recruitment and constraints on the chief executive. The POLITY IV database contains also the exact dates of major regime, which allows defining these variables on a monthly base.

Finally, I test the idea that patterns of integration might have affected a country’s decision to either join the Sterling-Bloc or the Reichsmark-Bloc or hence leave the gold standard or to join the Gold-Bloc

Table 1

Discrete time survival models, January 1928–December 1936 (Binary dependent variable = 1 in the month of exit; robust standard errors given in parentheses, bold letters indicate significance at 10% or better)

	Model 1: Proportional odds model (logit)	Model 2: Proportional hazards model (extreme value)
<i>Baseline Hazard: constant</i>	63.187 (1.900)	22.606 (2.555)
<i>Whole28</i>	-0.473 (-2.752)	-0.151 (-4.248)
<i>Unrate</i>	-14.632 (-0.357)	4.166 (0.178)
<i>Ind28</i>	0.03 (0.191)	0.029 (1.025)
<i>Banking</i>	-0.485 (-1.749)	-0.168 (-2.851)
<i>Debtor</i>	6.901 (1.249)	4.037 (1.016)
<i>Devalhist</i>	0.224 (1.971)	0.107 (1.903)
<i>Young29</i>	7.604 (0.521)	1.494 (0.432)
<i>Netex</i>	0.001 (0.084)	-0.012 (-0.378)
<i>Cover</i>	-7.319 (-2.015)	-8.389 (-0.806)
<i>UKUS_off</i>	-0.265 (-0.136)	-0.220 (-0.364)
<i>Indep</i>	3.343 (1.545)	0.091 (1.984)
<i>Polity</i>	1.660 (2.074)	0.587 (2.843)
<i>Int_France</i>	-3.443 (-1.828)	-1.119 (-2.650)
<i>Int_UK</i>	-0.215 (-0.303)	-0.039 (-0.193)
<i>Int_Germany</i>	-0.120 (-0.601)	-0.102 (-0.467)
<i>Tradegold</i>	-1.19 (-1.924)	-3.289 (-1.449)
<i># of Observations</i>	461	461
<i>McFadden R²</i>	0.562	0.599
<i>Akaike Criterion</i>	0.150	0.144
<i>Schwarz Criterion</i>	0.303	0.296

and hence stay on Gold as discussed in Ritschl and Wolf (2003). I use their estimates of bilateral trade integration with the potential anchor countries Great Britain, Germany and France, based on a gravity model of bilateral trade flows for 1928 to construct a set of indicator variables: *int28_f*, *int28_g*, *int28_uk*. This measure captures the idea of integration in the sense of (positive or negative) deviation from “normalized” bilateral trade flows after controlling for geographical proximity and the sizes of trading partners, hence a country can well be better integrated with its second largest trading partner than with its largest trading partner. As shown in Eichengreen and Irwin (1995) and Ritschl and Wolf (2003), these patterns of trade integration were very stable over the period 1928–1938. Note that each indicator variable will have the value of zero when the difference between observed and “normalized” bilateral trade flows is smaller than one standard deviation.¹ To account for other trade-network effects, I also include a dummy variable *tradegold*, which equals 1 as long as the country’s major trading partner is still on the gold standard and 0 else.

4. Results and interpretation

In all the following estimations, the dependent variable equals “zero” in any month when the country adheres to the gold standard and equals “one” in the month that the spell ends. After the spell has ended, the country drops out of the sample (see Klein and Marion, 1997). Here, exit is defined as either the imposition of exchange controls or devaluation (whatever occurred earlier). The explanatory variables are always introduced with a 1-month time lag.

Table 1 columns 1 and 2 give the results for two basic specifications. First, I estimate a logit-model (equivalent to a proportional odds model), where I assume that the baseline hazard rate is constant and common for all countries (column 1). Next, I repeat this for a “log–log” or extreme value specification (equivalent to a proportional hazards model in discrete time).

¹ Ritschl and Wolf (2003) use several specifications of the gravity model. The integration indicator here is based on a scaled OLS estimator with time-specific country effects. I tested for various other specifications, which did not alter the basic results.

The overall fit of the two models is good and quite similar, with a McFadden R^2 of 0.56 and 0.60, respectively. It is useful to recall that the estimated coefficients under the logistic and the log–log link functions need to be standardised before comparison, as the underlying distributions have a different variance: $\pi/3$ and $\pi/6$, respectively. Hence, the coefficients estimated under the logit-model should be divided by two to be comparable to the coefficients estimated under the log–log-model. After this, it becomes apparent that the coefficients are similar under the two models. Note also that the estimated coefficients do not directly reflect the marginal effects on the dependent variable, but they do reflect the sign of the marginal effect and whether the effect is significant or not. Not surprisingly, according to both models there is a positive baseline hazard to exit gold at any time between January 1928 and December 1936. Moreover, both specifications agree on the signs of the coefficients. As expected, the higher the level of wholesale prices relative to 1928, the lower the probability that a country leaves gold. Also, neither the rate of industrial production, nor the rate of unemployment have a significant impact on exit after controlling for deflation just because the former are to a large degree driven by the latter (Newell and Symons, 1988; Bernanke and James, 1991). It is interesting to see that the level of bank deposits (*banking*) still helps to predict the exit from gold after many other controls. This seems to support the claim of James (1984) and Schnabel (2004) that the financial sector mattered for the currency crisis in addition to other factors. However, we will have to test, whether this still holds after controlling for the time a country has spent on gold.

There is also some evidence that various “conditioning” factors mattered that affected macroeconomic fundamentals in different countries. Debtor countries were somewhat more prone to exit gold than creditors, but the effect is not significant. However, countries, which had returned on gold only after a significant devaluation in the 1920s were—*ceteris paribus*—more prone to stay on the gold-exchange standard. As argued above, this might support both, the idea that they simply weathered the crisis more easily (which would fit the case of France) or that they were eager to stick to the gold standard in fear that an exit would undermine their credibility (which might help to understand the case of Poland). Our approach does not help to support the hypothesis that Germany faced a credit constraint after information about the abolishment of “transfer-protection” spread during the Young-Plan negotiations in 1929. The coefficient has the right sign but it is not significant. In part, the new credit constraints under the Young-Plan were of course reflected in other variables, especially in an immediate run on the reserves and a critical decline in Germany’s cover ratio (from about 50% in February 1929 to 47% in March and 34% in May 1929). However, other factor helped to improve the cover ratio from May 1929 onwards, masking the Young Plan effect in our estimation. Similarly, there was a decline in the volume of bank deposits, which dropped between March and May 1929 but recovered thereafter. And not at least, the Young loan and other politically negotiated credits may have mitigated any adverse effects of the Young plan before the end of 1930.² Essentially, this finding shows the limits of our approach: if we would limit the time horizon of the model to 1929, there would be no identifying variation in the dependent variable any more, as no country did actually leave the gold standard. But estimation with any longer time horizons will make it hard to find any effect with the given dataset.

Other results of Table 1 are more clear-cut. Among the other factors that condition the hazard rate over time, the cover ratio, central bank independence, the political regime, and the pattern of trade integration seem to matter empirically. We introduced the cover ratio to capture the credibility of further adherence to gold and not surprisingly we find that the higher the cover ratio, the lower probability to exit. The positive and significant coefficient on *indep* suggests that Central Bank independence helped to release the Golden Fetters, *ceteris paribus*. This can be interpreted along a second generation model, where the loss in credibility associated with the “broken promise” of exit from gold is limited due to a public belief in the Central Bank’s commitment to limit inflation. Related to this, the positive and always significant coefficient on the *polity* variable suggests that institutionalised democracies indeed tended to leave the gold-exchange standard earlier, as has been argued by Simmons (1994), Eichengreen and Simmons (1995) and James (2001). Finally, these first estimations show that some specific aspects of the European trade pattern mattered for monetary policy. *Ceteris paribus*, countries followed their main trading partner either to stay on gold or to exit: recall that we defined the variable *tradegold* as 1 whenever a country’s main trading partner was on gold, and 0 else.

² I am grateful to an anonymous referee who brought this to my attention.

However, intriguingly, in addition to this there is strong evidence that the degree of trade integration with France (as in 1928) helps to predict exit. Countries that were poorly integrated with France were more prone to exit, after controlling for many other factors. For example, a gravity model of bilateral trade estimated for 1928 shows that Poland traded much more with France than predicted by a gravity model based on their respective economic sizes and geographical position. This result is robust to various specifications of the indicator variable based on various specifications of the gravity model (see Ritschl and Wolf, 2003). I will explore in Section 5 below in more detail, which factors might account for this curious result.

In a next step, I relax the assumption that duration dependence is constant over time and more generally, that the effect of the conditioning factors is constant over time. To explore the time structure more closely, I must save on degrees of freedom and will consider only those coefficients that were significant at a 10% level in at least one specification of Table 1. Note, that this elimination of insignificant regressors has only minor effects on the coefficients of the remaining variables. In Table 2, columns 1 (model 3) and 2 (model 4), I re-estimate the logit- and the extreme-value-models with the assumption that the baseline hazard for each country varies with the time that has elapsed after the country resumed the gold standard in the 1920s (in months).

Generally, there is strong evidence for positive duration dependence: the longer a country stayed on gold, the higher the probability to exit. As argued above, there is actually an interpretation for this effect along the lines of Temin (2008). Note however, that nearly all other conditioning factors remain highly significant with the same signs as in Table 1. Especially, the banking crisis indicator continues to matter: if indeed adherence to the gold standard tended to increase the vulnerability of European banks as argued in Temin (2008) and Grossman (1994), there is some evidence that other “structural” factors mattered as well, as suggested in third-generation models. It is the very point of Schnabel’s (2004) argument that a currency and a banking crisis occurred at the same time, but for possibly different reasons.

But why exactly did adherence to the gold-exchange standard contribute to currency crises and possibly “twin crises” in the 1930s? The key mechanism suggested in Eichengreen (1992) is that tightening monetary conditions in the main capital exporting countries spilled over into capital importing countries in their attempt to prevent capital outflows. The implied deflation put these countries between “Scylla and Charybdis” as real wages and real interest rates increased to unseen levels: in an attempt to rescue the currency, they wrecked the economy. As argued earlier, this mechanism could have triggered “twin crises” in debtor countries as observed for example in Germany, Austria or Hungary. We can easily test for this idea by estimating both, duration dependence and the banking crisis indicator separately for creditor and debtor countries. As shown in Table 2, columns 3 (model 5) and 4 (model 6), the data support exactly this: it was the debtor countries that suffered the more the longer they stayed on gold. And it is only in these countries that in addition to other factors a banking crisis helps to predict the occurrence of a currency crisis.

Table 2

Discrete time survival models, January 1928–December 1936 with positive duration dependence (Binary dependent variable = 1 in the month of exit; robust standard errors given in parentheses, bold letters indicate significance at 10% or better)

	Model 3 (logit)	Model 4 (extreme value)	Model 5 (logit)	Model 6 (extreme value)
<i>Baseline Hazard: constant</i>	18.455 (0.779)	4.417 (0.511)	−26.891 (−0.195)	−5.269 (−0.850)
<i>Baseline Hazard: months on gold</i>	1.607 (2.303)	1.037 (2.538)	3.770 (0.529)	0.227 (1.559)
<i>Baseline Hazard: months on gold X Debtor</i>			1.988 (4.400)	0.171 (2.554)
<i>Whole28</i>	− 2.039 (−1.786)	− 1.195 (−2.247)	− 2.821 (−1.987)	− 0.127 (−2.484)
<i>Banking</i>	− 0.387 (−2.865)	− 0.254 (−2.152)	−1.003 (−0.223)	−0.036 (−0.432)
<i>Banking X Debtor</i>			− 1.092 (−1.775)	− 0.076 (−2.063)
<i>Devalhist</i>	0.520 (2.297)	0.329 (2.680)	−1.012 (−0.691)	−0.027 (−0.481)
<i>Cover</i>	− 8.152 (−2.194)	− 5.221 (−1.607)	− 10.399 (−2.198)	− 3.219 (−1.862)
<i>Indep</i>	10.526 (2.684)	7.229 (2.148)	8.557 (1.447)	4.555 (1.695)
<i>Polity</i>	3.103 (2.025)	1.887 (2.372)	0.681 (1.811)	0.107 (1.757)
<i>Int_France</i>	− 10.719 (−2.191)	− 6.697 (−2.487)	− 9.518 (−1.634)	− 8.686 (−3.562)
<i>Tradegold</i>	− 3.426 (−2.482)	− 2.225 (−2.622)	− 2.044 (−1.560)	− 3.383 (−3.764)
<i># of Observations</i>	484	484	484	484
<i>McFadden R²</i>	0.811	0.785	0.860	0.759
<i>Akaike Criterion</i>	0.073	0.077	0.073	0.090
<i>Schwarz Criterion</i>	0.160	0.164	0.177	0.194

The other rather specific assumption that I made in all estimations so far is that coefficients are stable over time. Especially, the trade pattern that was highly persistent over the entire interwar period may have affected the pattern of monetary policy choices differently at different points in time. And this should be so, because of differences between countries. For example, if economic integration with France would pick up some factors specific for the later members of the Gold Bloc (in our sample Italy and Poland besides France), this factor should be stronger after 1931. In Table 3, columns 1 and 2, I show that indeed this is borne out by the data: while the other coefficients are largely unchanged according to both, the Cox proportional hazard model (extreme value), and the proportional odds model (logit), the degree of trade integration with France has the same sign as before but is insignificant if we limit attention to January 1928–December 1931. We will have to explore what particular factors characterised the economic relations with France for those countries that stayed on gold after 1931.

Finally, these various models apparently all help predicting the exit from gold, but which one is the most appropriate? Actually, there are two dimensions related to our basic question “Why were some more inclined than others to release their gold fetters?” (Eichengreen, 1992). First, what model is most suitable to predict the general pattern of exit from the gold-exchange standard in our sample? Second, what model is best suited to predict exit country-by-country? For example, some model might be able to predict the very month of exit for some countries, but entirely fail with respect to other countries’ experience. Another model might not predict the exact month of exit for any single country in the sample, but still help to predict the overall exit pattern better than any other model. Therefore, I suggest assessing the model fit with several approaches. To assess the overall fit, I compare the different models in Tables 1 and 2 according to various standard information criteria (McFadden R^2 , Akaike and Schwarz). Second, I will consider the ability of the various models to predict the exit from gold overall, and country-by-country.

The evidence on McFadden R^2 and the Information Criteria in Tables 1 and 2 suggests that we should take the time a country has spent on gold into account, as this does improve the overall model fit. Moreover, the proportional odds model (logit) specifications generally fit the data slightly better. Models 3 and 5 have the same Akaike statistic, but model 5 has a higher (“worse”) Schwarz statistic (because this imposes a larger penalty for additional coefficients than the Akaike criterion). On the other hand, model 5 shows the highest McFadden R^2 . But is there any model that can predict the very month of exit for any sample country? Table 4 summarises how exactly the various models help to predict the pattern of exit, month by month.

The first column of Table 4 shows how often a given model correctly predicted that a country would stay on gold (dependent variable = 0). Column 2 shows evidence on a much tougher test: how often a model correctly predicted that a country would leave gold (dependent variable = 1). Column 3 shows, how much a model improves the prediction compared to a default model that simply assumes some constant probability to exit (in terms of formula (1) this is a constant baseline hazard rate where all conditioning factors $X(t)$ are set to zero). Reassuringly, all models do much better than the default, but only models 3 and 5 have a reasonable hit rate above 50% in predicting the very month of exit (column 2). In Section 1 will briefly explore what

Table 3

Discrete time survival models, January 1928–December 1931 (Binary dependent variable = 1 in the month of exit; robust standard errors given in parentheses, bold letters indicate significance at 10% or better)

	Proportional odds model (logit)	Proportional hazards model (extreme value)
<i>Baseline Hazard: constant</i>	44.038 (2.474)	87.938 (3.460)
<i>Whole28</i>	-0.490 (-4.259)	-0.951 (-3.029)
<i>Banking</i>	-0.495 (-2.335)	-0.286 (-2.732)
<i>Devalhist</i>	0.186 (3.235)	0.072 (2.894)
<i>Cover</i>	-4.049 (-3.053)	-5.172 (-3.699)
<i>Indep</i>	3.204 (3.835)	4.149 (1.543)
<i>Polity</i>	0.963 (7.903)	1.732 (4.325)
<i>Int_France</i>	-0.765 (-0.742)	0.452 (1.030)
<i>Tradegold</i>	-0.698 (-4.649)	-0.655 (-2.531)
<i># of Observations</i>	342	342
<i>McFadden R²</i>	0.953	0.939

US had left gold. On the other hand, French unemployment was slowly rising but still markedly below the European average, gold reserves stayed high and the financial sector seemed to be resilient. For example, our index of bank deposits (1928 = 100) still stood at 95.6 in 1934. While there is evidence that some pressure to leave gold was build up over the year 1935, and many signs indicate changes in the public opinion, a real change occurred only in late 1935: the cover ratio started to decline between December 1935 and January 1936, and bank deposits started to be withdrawn. After the Front Populaire, which rejected further deflation (at least in the election programme) had won the elections in May 1936, these pressures increased very sharply with the index of bank deposits declining from 84.5 in April 1936 to 77.8 in July 1936, and the cover ratio plummeting over the same time from 80.3 to 65.2.

So, why did even the Front Populaire government under Léon Blum not leave gold in July 1936? Mouré (1988) argued that the French government attempted to coordinate devaluation with Britain, the USA, and other countries, which took time. Interestingly, one final impulse to exit came from the military. When the government announced a new 21 billion franc rearmament program in early September, partly in response to the lengthening of German military service in late August, capital outflow accelerated. Bank of France reserves were again falling sharply, and France finally devalued on 25 September 1936 (Frankenstein, 1982).

A closely related case, which has been largely neglected so far in the literature, is that of Poland. Poland was the only debtor country that joined the Gold-Bloc in 1933 and stands out in comparison to all her neighbours, especially Czechoslovakia and Hungary. According to Table 5, models 1 and 2 have some difficulties to predict Poland's exit as late as March 1936, while models 3–6 do rather well. Let us briefly explore what factors actually drive this prediction. To this end, I simulated model 3 and constructed various counterfactuals to show, what factors prevented that Poland left the gold-exchange standard earlier, compared to the case of Czechoslovakia. Basically, according to the econometric results, sharp price deflation, a run on banks, and a loss in Central Bank reserves relative to circulating money create pressure to exit. The longer a country has stayed already on gold, the higher are these pressures. On the other hand, the more a country had devalued relative to pre-war parity when it entered the gold-exchange standard, the less independent the Central Bank, the less democratic the political regime and the longer the main economic partners stay on gold, the later exit will occur. As seen above, model 3 correctly predicts that Poland leaves not before March 1936, while for example Czechoslovakia is correctly predicted to leave in September 1931, four and a half years later. What are the factors that drive this massive difference?

Poland and Czechoslovakia experienced a very similar price deflation until mid 1932, when prices in Czechoslovakia started to stabilise, but continued to decline in Poland. Both countries also experienced rather similar bank runs in 1931, with the difference that this implied a much more limited drain on Poland's reserves compared to Czechoslovakia for two reasons. First, Poland had built up a higher stock of reserves relative to monetary aggregates over the years 1928–1929. Second, the Polish economy was significantly less monetized such that both the number of circulating money per capita and average bank deposits per capita were much below the figures for Czechoslovakia. Therefore, while the cover ratio (reserves over M_0) in Czechoslovakia declined from about 60% in January 1931 to about 42% in September 1931, the corresponding figures for Poland were 77% in January 1931 and 68% in September 1931. While the levels of Central Bank independence in both countries were comparable over this period (see Simmons, 1994), Poland was a much more authoritarian regime. The *polity* indicator gives a value of -3 for the period after Piłsudski's coup d'état in May 1926 until the new constitution in 1935, when the indicators declines to -6 . Instead, Czechoslovakia was a rather stable democracy with a *polity* score of 7 over the period. Finally, the indicator of trade integration from Ritschl and Wolf (2003) shows that Poland traded significantly more with France, while Czechoslovakia significantly less. The indicators for Polish–French bilateral trade based on a Scaled OLS specification stay at 0.27 (PL) and -0.58 (CZ), based on a Tobit estimator at 1.48 (PL) and 1.1 (CZ), or based on a Poisson estimator at 13.7 (PL) and -16.6 (CZ). What would the model predict when we counterfactually assume that instead Poland was as poorly integrated with France as Czechoslovakia? Or that Poland would be as democratic as Czechoslovakia in the Interwar Period? Table 6 shows the results for some counterfactual simulations of model 3.

With the *polity* score of Czechoslovakia, the model would predict a Polish exit already in July 1934, shortly after Italy. The cover ratio in July 1934 was still about 60%, but a continuing sharp price deflation put the Polish economy under pressure. What apparently worked against this was a high degree of adherence to

Table 6
Actual and counterfactual exit dates for Poland, based on model 3

Actual exit	Counterfactual polity	Counterfactual integration	Counterfactual polity and integration
04/1936	07/1934	12/1932	03/1932

France, rather than to gold: with the counterfactual that Poland was as poorly integrated with France as Czechoslovakia the model would predict an exit already in December 1932.

The notion of high trade integration with France in 1928—with Germany still being Poland’s largest trading partner—and the empirical effect of the polity score variable hardly provide a satisfying “explanation” for Poland’s belated exit decision. However, they give a hint that an answer will have to take political factors into account, and that Poland’s relations with France played a specific role. Let me briefly sketch-out such an explanation (for further details see Wolf, 2007). The Piłsudski regime that ruled Poland since May 1926 was mainly concerned with strategies to defend the independence and territorial integrity of the new Polish state against foreign aggression (especially from Germany and the USSR, see Wandycz, 1988). The perceived risk that leaving the gold standard can produce monetary instability was in part due to the Polish experience of hyperinflation until 1923 followed by a second inflation in 1925–1926 (as for example argued in the earlier Polish literature, see Knakiewicz, 1967). But in difference to other countries that experienced a hyperinflation in the 1920s (such as Austria or Hungary), the Polish government was afraid of an additional cost of leaving gold: loosing access to “friendly” capital in terms of the political system of Versailles. For example, in August 1931 (!) the Polish chargé d’affaires Muehlstein discussed in Paris the possibilities to replace the influence of German banks in Upper Silesia by French capital. “As long as the situation was normal, the fight with the German banks was very difficult, but now, when the German *krach* had undermined their authority, it would just be a political sin not to use this opportunity and not to try to replace the German capital by French capital”.³ At the same time, the question of how to finance the urgent modernization of the Polish army came up again because the depression started to produce growing budget deficits and because the government feared the growing political instability in Germany. After a Polish attempt in July 1929 to negotiate a new French armament credit over 1.5 billion Francs had failed, renewed efforts to at least get the final instalment of the 1921 credit—frozen since Locarno—succeeded in February 1931. The deliveries were scheduled for May 1931 until December 1933 (Ciałowicz 1970, p. 162f). After this, the Polish side immediately attempted to discuss a new armament credit via ambassador Chłapowski in Paris. When this failed, Piłsudski sent a special envoy Targowski to Paris in November 1931 to explore chances for private armament credits (ibidem, p. 164) followed by an official request of the Polish General Staff about the price for a large delivery of heavy weapons. Note that the General Staff was eager to stress in this request the inability of Poland to realize a cash-transaction (ibidem, p. 166).

In this political environment of 1931 it is hardly surprising that Poland followed neither Germany (still her largest trading partner) nor later Britain off gold. In addition to a possible risk of inflation, the Polish government feared to lose access to French capital when it felt to need it most. Polish monetary policy apparently hinged to a large degree on the strategic considerations of the authoritarian regime. Two further aspects support this view. First, in May 1931 Marshall Józef Piłsudski made his brother Jan minister of finance. He did this obviously to tighten his personal grip on economic policy because his brother had little expertise in monetary policy. Jan Piłsudski was followed in September 1931 by W.M. Zawadzki, an eminent Polish economist, founding member of the Econometric Society, classical hardliner of orthodox monetary policy, and a confidant of Piłsudski (Landau and Tomaszewski, 1965). In a private memorandum of late 1935 Zawadzki recapitulated his monetary policy. Importantly, this memorandum was never meant for publication (see Landau and Tomaszewski, 1965). Zawadzki stressed that his monetary policy was based on two principles: first, to finance the military (!) budget of the Polish state to which the whole economy must be adapted, and related to his second, to stick to the gold-exchange standard. He describes his motivation for the latter as threefold: first,

³ Own translation from a Letter of Muehlstein to Polish Foreign Minister Zaleski, August 8, 1931, cited after Landau and Tomaszewski (1964, p. 315).

to gain access to foreign capital. Second, to avoid domestic turmoil after a destabilization of the currency that could undermine the authority of the regime. And finally third, Zawadzki mentions the fact that a devaluation of the Złoty would “automatically decrease the military budget”, because it would decrease its purchasing power abroad.⁴ In addition, he was positively convinced that it was possible to overcome the crisis by a downward adjustment of prices,⁵ and pursued this policy until his demission in October 1935.

Among the several effects of the death of Marshall Piłsudski in May 1935 was the political comeback of Kwiatkowski, “father of the harbour of Gdynia” who stood for the idea to reduce the economic dependency on German trade. In October 1935 Kwiatkowski replaced Zawadzki as minister of finance, and in December 1935 the Cabinet decided on a 4-year investment plan, that merged older plans for “big-push” industrialization with plans for setting up a large-scale Polish armament industry to be concentrated in the “Security Triangle” formed by Vistula and San (see Strobel, 1975; Landau and Tomaszewski, 1999). In the meantime the economic pressure to finally release the “golden fetters” had increased sharply, with a large decline in Poland’s reserves from mid-1935 onwards, mainly due to the imposition of new exchange restrictions in Germany and elsewhere. Poland’s membership in the Gold-Bloc had become a mere façade without any economic foundations.

The time to act finally came in March 1936 with the remilitarization of the Rhineland, when Germany de facto cancelled the treaty of Locarno: a major threat to Poland. Poland signalled her preparation to support France in an armed conflict in the spirit of the 1921 convention, but France did not react (Ciałowicz, 1970, p. 216f). Moreover, the changing political climate in France, with an expected success of Blum’s Front Populaire questioned the future of the gold bloc altogether (Mouré, 2002, p. 209ff). On April 9th, 1936 a National Defence Fund was set up by presidential decree to be equipped with 1 billion Złoty over the period 1937–1940 in order to finance the modernization of Poland’s army (Krzyżanowski, 1976, p.146), apparently in anticipation of a radical change in monetary policy. Only two weeks later, on April 26th another presidential decree introduced exchange controls, and thereby ended Poland’s adherence to the gold-exchange standard. The half-official Monthly Bulletin of the state-owned Bank Gospodarstwa Krajowego (BGK), published in French, defended this step as follows: “Therefore, the introduction of exchange controls was not directly determined by economic difficulties. The Polish government saw itself forced to this radical step in the first place in order to fight the currency speculation, which has developed recently and to stop the tendencies of hoarding, encouraged mainly by events from the domain of international politics. The aggravation of the political situation in Europe and the threat of war had a negative impact on all countries and in the first place on the members of the Gold Bloc (...).“(BGK 1936, *Revue Mensuelle* IX (4), p. 2).

6. Conclusion

Germany left the gold-exchange standard in July 1931, soon followed by the Habsburg successors Hungary, Austria, Czechoslovakia and also Sweden in September 1931. Italy left gold only in 1934, while France in the west and Poland in the east adhered to the gold-exchange standard until the bitter end in 1936. I argued that theoretical models of currency crises starting with Krugman (1979) over Obstfeld (1986) to Krugman (1998) are very helpful to understand this pattern and to organise the vast empirical literature on the interwar experience. In a flexible econometric framework that allows for various specifications of discrete time survival models, I find that a key factor was the extent of deflationary pressure that each country faced, which might have triggered both rising unemployment and “debt deflation”. However, many factors conditioned its impact. There is evidence that the experience of a banking crisis was an independent additional factor in debtor countries, in line with third-generation models of currency crises. Moreover, the ability to defend further adherence to gold—as reflected in the cover ratio—affected the exit decisions. And this ability in turn depended on the character of the political regime, the independence of the Central Bank, and not at least on previous devaluations, very much along the lines of a second generation model. Finally, there is evidence that the pattern of trade integration across Europe helps to explain the exit decisions. An econometric model that nests these various factors can explain all variation in the sample with the exception of France, which is always predicted to leave no later than July 1936 (instead of September 1936). By closer inspection, it is pos-

⁴ Zawadzki (1935), reprinted in Landau and Tomaszewski (1965, pp. 127–151), here especially page 134.

⁵ *Ibidem*, p. 132.

sible to explain the delay of the French exit, while the final trigger was apparently related to a new rearmament plan. Moreover, I demonstrated for the case of Poland how my empirical framework can be used to construct some interesting counterfactuals. For example, the model would predict that Poland would leave gold already in late 1932 (instead of early 1936), if Poland would have been as democratic as Czechoslovakia and if her economic links to France would have been weaker. Archival evidence on the factors that determined Poland's monetary policy 1930–1935 clearly support that a strategic partnership with France had a crucial impact. Nevertheless, while this approach certainly helps to understand “Why were some more inclined than others to release their gold fetters?” (Eichengreen, 1992), there are obviously still many open issues. Most importantly, further work should extend the sample of countries and try to take the network of *bilateral* economic relations into account, beyond the network of trade flows used here. Especially, new evidence of the pattern of bilateral financial relations could be of considerable value.

Further reading

I. Statistical and other printed sources

I.a. General

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Hungary

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